























# Unifying Partners to ensure warnings save lives





























Integrated laws, policies and plans



Target 2

Financing and delivery mechanisms



Target 3

Early warning systems infrastructure and institutions



Target 4

New or improved early warning systems that prompt informed action





Hosted by REAP - the Risk Informed Early Action Partnership Supported by the Met Office, UK

Dug-tradition



Carl-resilience







- · WHAT How do we make the science useful?
- WHO How do we get people onboard?
- WHERE How do we deliver in the most challenging places?
- MONEY How do we get the financial resources to where they are the most needed?









led by







led by



Pillar 3



led by



Pillar 4



led by



Asia Pacific

• EW4All Multistakeholder Forum

• Philippines, 17-18 Oct. 2024

Africa

- EW4All Multistakeholder Forum
- Namibia, 21-22 Oct. 2024

Arab States

- EW4All Multistakeholder Forum
- Kuwait, 28-31 Oct. 2024

Europe

- EW4All Multistakeholder Forum
- Montenegro, 6-8 Nov.

Global

- Global Platform for DRR / MSF
- Geneva, 2-3 June 2025



# Protect everyone everywhere by 2027

Inter-Pillar



- 1. **GOVERNANCE**, policy & legislation
- 2. Stakeholder coordination & PARTNERSHIPS
  - 3. Advocacy & awareness
    - 4. Planning & FINANCE
  - 5. MONITORING & evaluation

Pillar 1



#### Disaster risk knowledge

Systematically collect data and undertake risk assessments

- Are the hazards and the vulnerabilities well known by the communities?
- What are the patterns and trends in these factors?
- · Are risk maps and data widely available?



#### Detection, observations, monitoring, analysis and forecasting of hazards

Develop hazard monitoring and early warning services

- · Are the right parameters being monitored?
- Is there a sound scientific basis for making forecasts?
- Can accurate and timely warnings be generated?



#### Preparedness and response capabilities

Build national and community response capabilities

- · Are response plans up to date and tested?
- Are local capacities and knowledge made use of?
- Are people preapred and ready to react to warnings?



#### Warning dissemination and communication

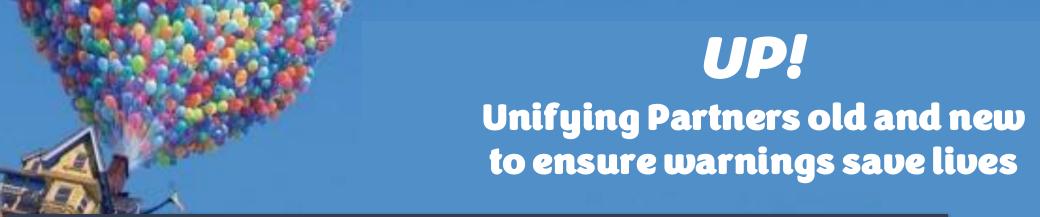
Communicate risk information and early warnings

- Do warnings reach all of those at risk?
- · Are the risks and warnings understood?
- Is the warning information clear and usable?

Pillar 4

Pillar 3

Pillar 2



9.00am-10:45am SESSION 1: Understanding forecast uncertainty

11.00am-12.30pm SESSION 2: Who are the people at the centre of EWS - using tradition and innovation to build resilience.

#### LUNCH

1.30pm-2.30pm SESSION 3: Early Warning and Early Action in Conflict research and applications

- 2.45pm-5.30pm SESSION 4: Innovative Finance to scale up early warning and early action.
  - 4.1. Exploring Alternatives to Traditional Trigger-Based Funding Mechanisms
  - 4.2. Financing Innovation across a People-centered Resilience Agenda
  - 4.3. Where do we go from here? 2030 gaps and opportunities.

# THE ROLES OF STATE AND NON-STATE ACTORS IN EARLY WARNING AND EARLY ACTION

CAPACITY GAPS AND COLLABORATION



**New REAP report!** 

The Roles of State and Non-State Actors in Early Warning and Early Action.

















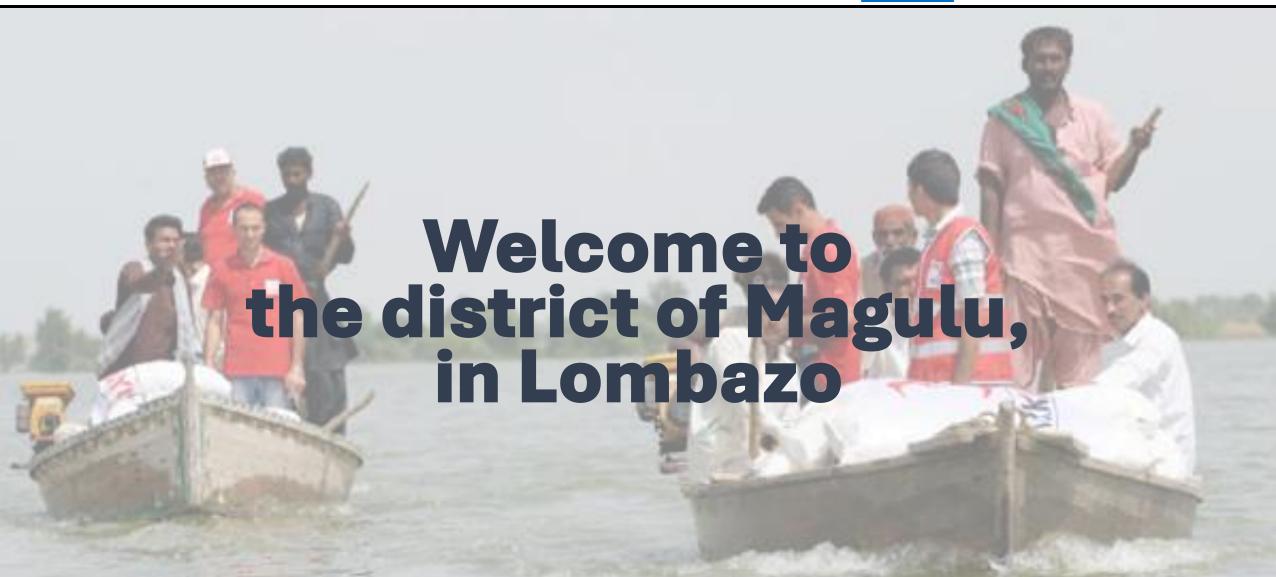






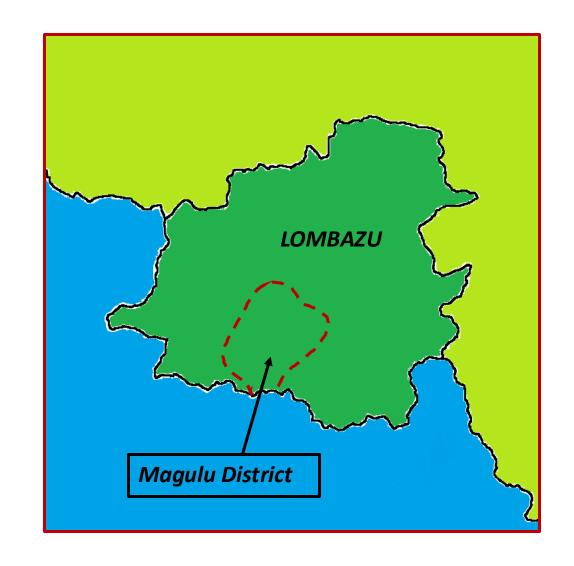






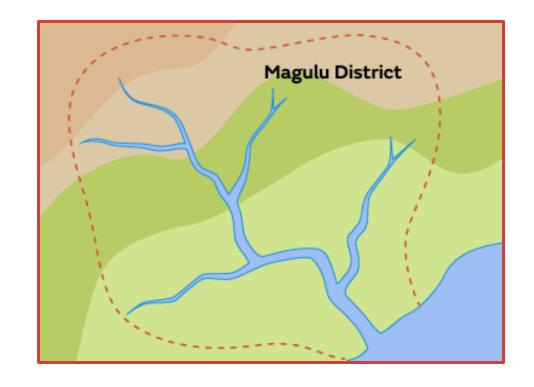
### Introduction to Lombazu

- Lombazu is a LDC located in a subtropical, monsoon climate region.
- The population of Lombazu is ~1.2million, with >70% of the population considered vulnerable, living on less than \$2 per day.
- Politically Lombazu is a fragile state, current satisfaction with the current government is low, and tensions are high.



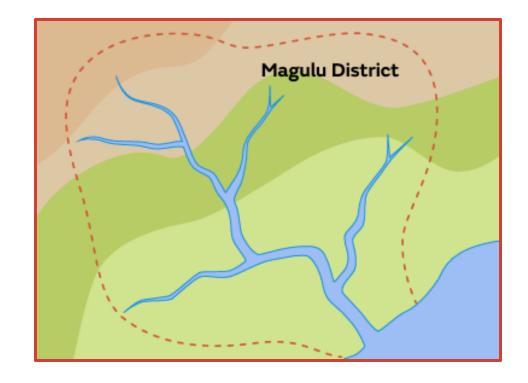
## Magulu Overview

- Magulu is a fertile district in the south of Lombazu, covering the most important river basin (water source) in the country, the Tala River.
- The population of Magulu is ~182,000 but has risen in recent years with internal migration (displaced people) from neighbouring districts.
- The main livelihoods are agriculture (corn and rice production), livestock, fishing (river and trawling) and small businesses.



## Magulu Overview

- Magulu has 2 large IDP camps, located in the north-east made up of people displaced by previous flooding and coastal inundation in the south of the region, and neighbouring districts.
- The district capital is Magulu Town.



### Media & Communication Ecosystem: Magulu

What is the operating environment for media?	What media exists?	What media and communication is used and preferred?
<ul> <li>Regulation - There appears to be media freedom, but self-censorship is common.</li> <li>Economic - State-owned media is moderately well-funded. Small private media actors scarcely make ends meet through paid-for programming and advertising.</li> <li>Professional capacity - Editors and programme-makers understand their audience interests and needs, but only have basic skills and knowledge.</li> <li>Infrastructure - Radio towers are often damaged by flooding. Cell towers tend to fare better due to private funding.</li> </ul>	<ul> <li>Platforms - TV, radio, digital platforms, and mobile phone networks</li> <li>Content - Most media content is either news and current affairs or music and light entertainment.</li> <li>Most content is from the capital of Lombazu, reflecting majority interests.</li> <li>Indigenous and minority representation and interests tend to be absent or misrepresented.</li> </ul>	<ul> <li>Men prefer TV and digital platforms on their phones. They share information in cafes and farm shops.</li> <li>Women use radio during chores. Some are allowed mobiles. They share information in beauty shops.</li> <li>Low-income</li> <li>Men and women use radio. Men have mobiles but leave them at home when they go out to work for safe-keeping.</li> <li>They share information on market days and with peers doing day labour</li> <li>Displaced groups</li> <li>Most (but not all) have access to radio and prefer entertainment for distraction. Leaders have mobiles, but most others don't. They share information in camp-organised groups.</li> </ul>





























## Session 1: Understanding Forecast Uncertainty What do you do when the \*\*\*\* hits the fan?

#### **Speakers**

Nyree Pinder

**Helen Caughey** 





## **Session Aims**

This session will explore...

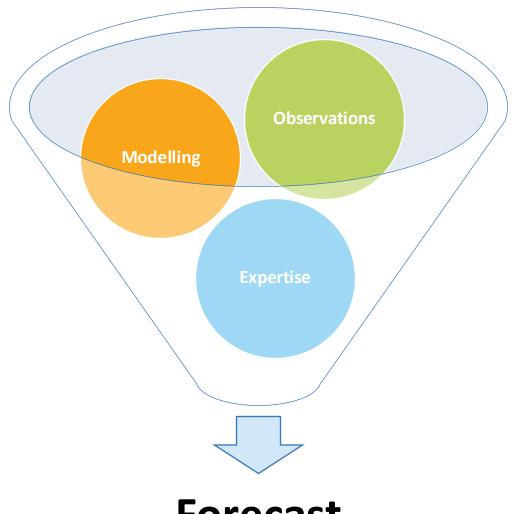
- ...sources of uncertainty in forecasts
- ...how forecasters try to quantify the uncertainty
- ...the role of uncertainty in the communication of forecasts
- ...what anticipatory actions users may take in response to forecasts (understanding the lead times which these actions require)
- ...how co-production can help improve mitigation and preparedness through a move toward action-led forecasts and warnings







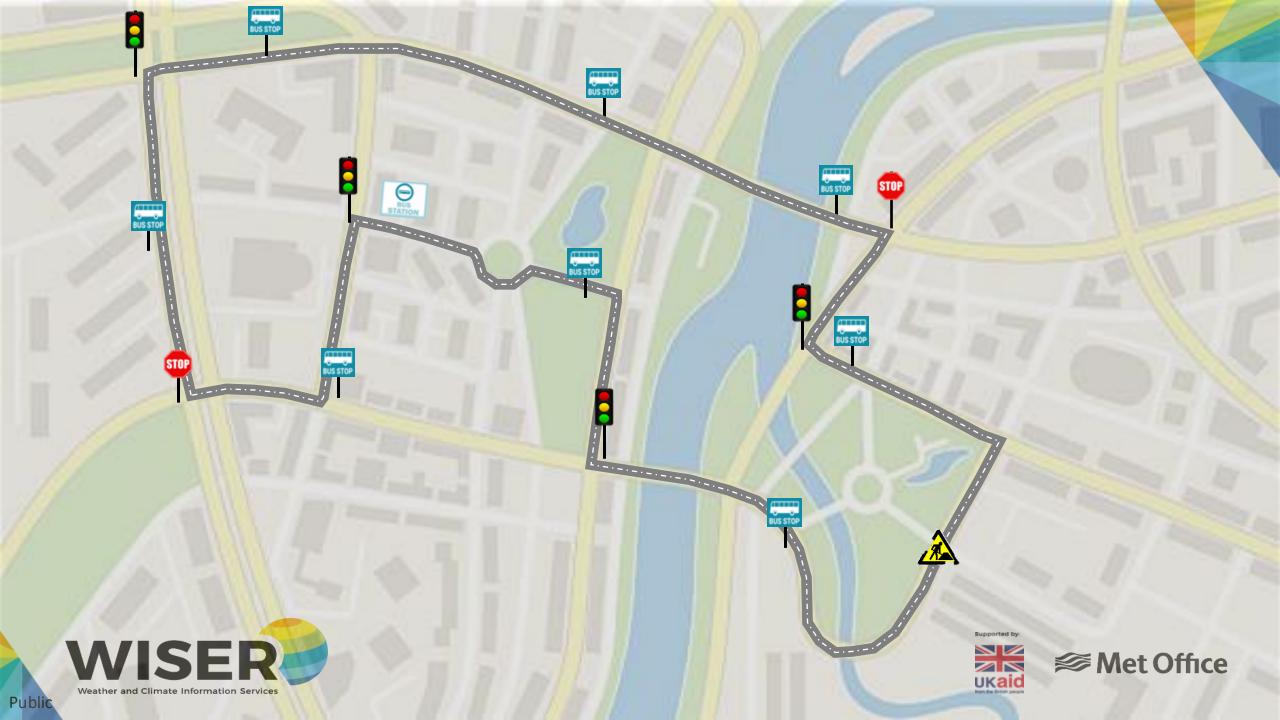
## Putting a forecast together...

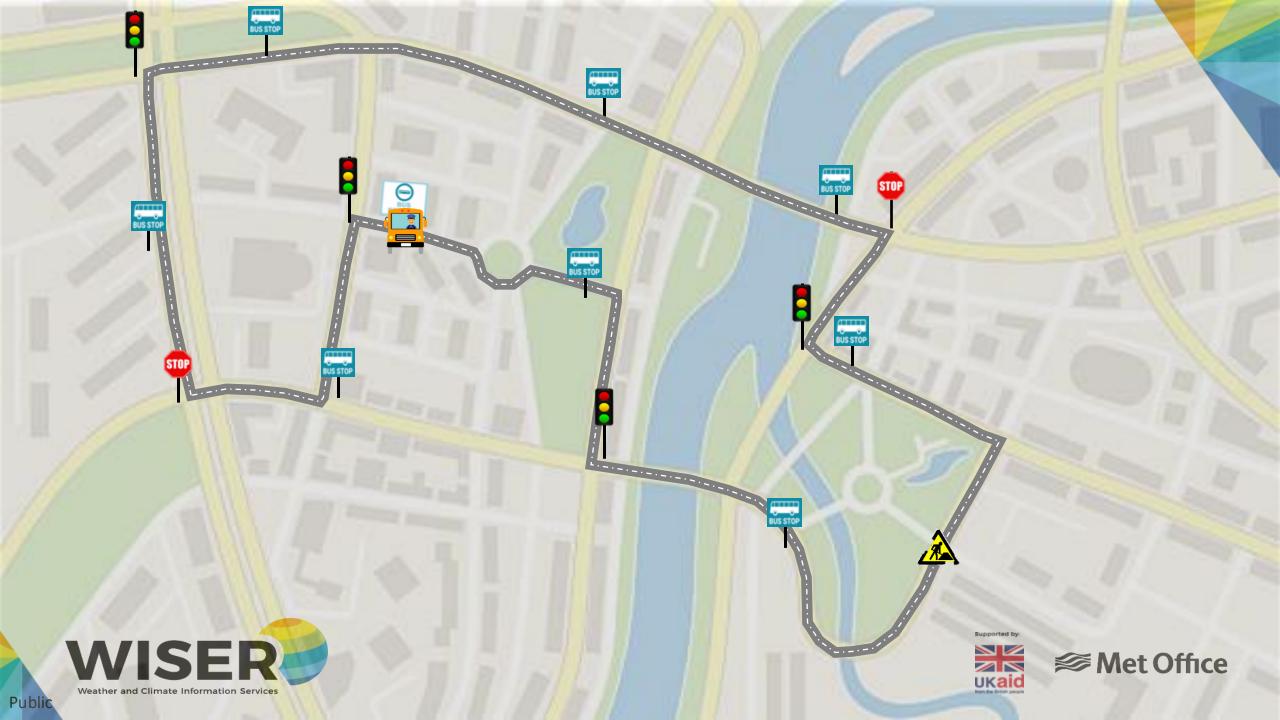


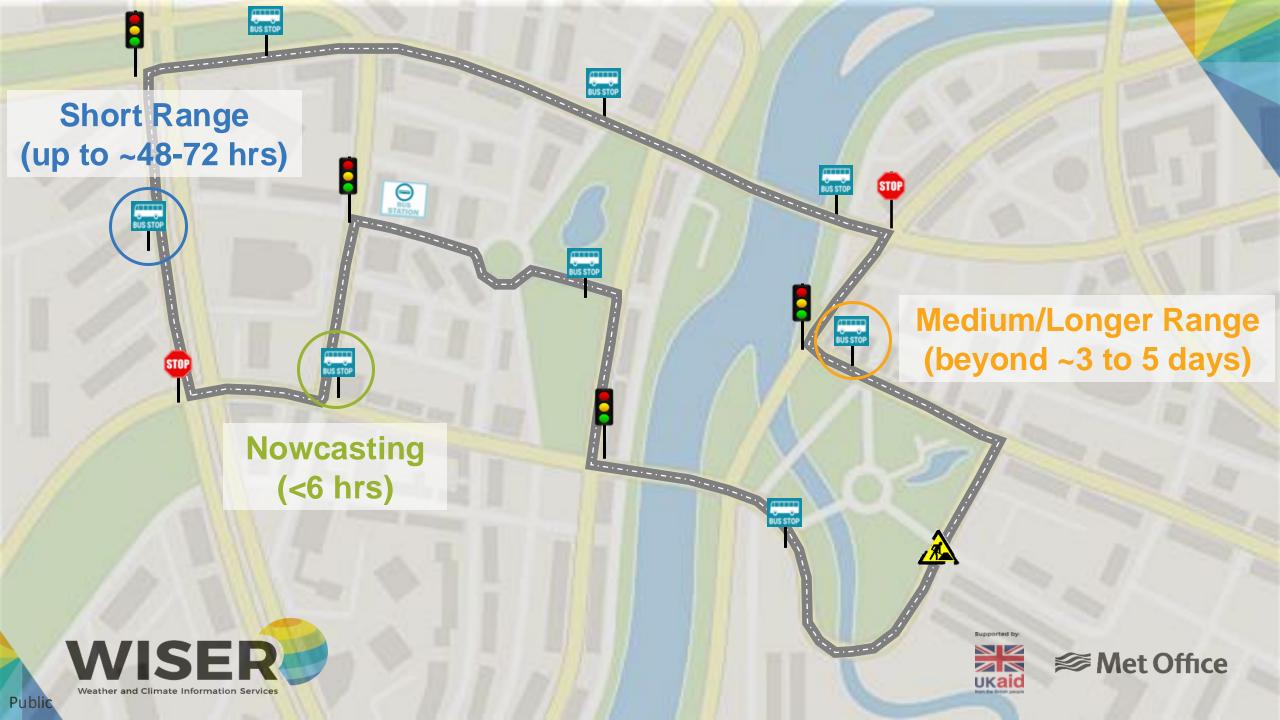












How do we take account of the uncertainty?







## Let's try some forecasting...









# Will there be a tropical cyclone?

7 5 5 0





## Action-led Forecasting

**Threshold** 

What the

weather will **be** 

**Impact** 

What the weather will <u>do</u>



**Action** 

What needs to <u>be</u>
<u>done</u> to mitigate
the weather







#### National severe weather warning: wave 32

A severe weather warning was issued on Thursday 13th February for rain in your area from 3pm on Saturday 15th until 3pm on Sunday 16th February 2020.



86%

aware Storm 58% ennis acted



31%

Working status 41% 14%

Locations South Wales

Did you see or hear anything about THIS severe weather warning?

86% Yes

Who do you think supplies weather warnings?



BBC

49%





Have you seen or heard any Severe

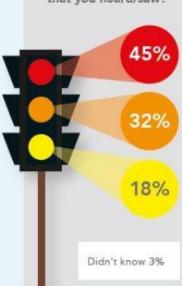
45%

Key: (xxx) = mean performance

Rain 98%

And where did you see or near the severe weather warning?

Can you tell me what colour the warning was that you heard/saw?



Strategic Priority Matrix **KEY STRENGTHS** HIGH Clarity (5.4) PERFORMANCE Info about how weather will impact me (5.1) National detail (5.1) Forecast far enoug into future (4.9) CRITICAL IMPROVEMENT **IMPORTANCE** LOW HIGH

What action, if any, did you take as a result of the severe weather warning?

Top 5 actions

58% Took action

27% Stayed in

Secured things around the property

Changed travel plans

3% Cancelled a planned activity

3% Did not drive

2% Planned a different activity And did you take any action for anyone else?

Yes

Overall how useful would you have said this severe weather warning was?

Very useful Fairly useful

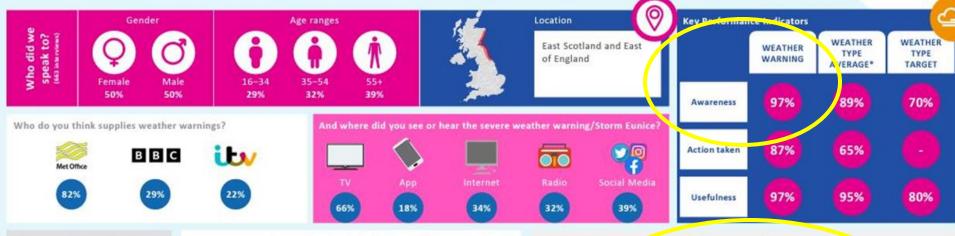
Research conducted and infographic designed by disresearch.co.uk



#### National severe weather warning: wave 40 - red area

A severe weather warning was issued on Friday 26th November for wind associated with Storm Arwen between 15:00 on Friday 26th and 02:00 on Saturday 27th November

Met Office



97% aware

Can you tell me what colour the warning was that you heard/saw? 5% Didn't know 6%





87% acted Arwen

Research conducted and infographic designed by BMG Research



\*Importance vs. performance across red and amber warnings for Storm Arwen

#### National severe weather warning: wave 40 - amber area



A severe weather warning was issued on Thursday 25th November for wind associated with Storm Arwen between 15:00 on Friday 26th and 09:00 on Saturday 27th November







82% acted Arwen

(Amber



Can you tell me what

that you heard/saw?

colour the warning was

11%

Didn't know 6%





82% took action

of the severe y cather warning?

What action, if any did you take as a result

Stayed in

50%

39% Secured things around the property



17%

Cancelled a

planned activity

Overall how useful would you have said this severe weather warning was?



40% Fairly useful

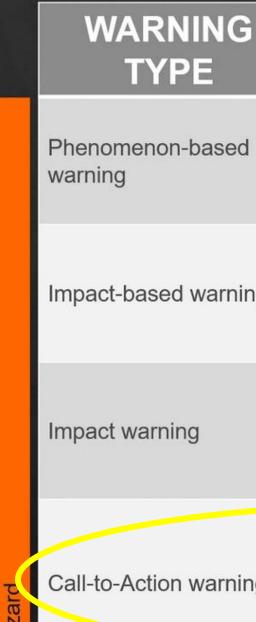


Research conducted and infographic designed by BMG Research



<sup>\*</sup>Importance vs. performance across red and amber warnings for Storm Arwen

## What are impact-based forecasts & warnings?



Hazard likelihood

ulnerability

**Behaviour** 

**Exposure** 

#### **EXAMPLE**

Phenomenon-based warning

**TYPE** 

Rainfall accumulations of 150mm expected within 18 hours in [local Govt. region] tomorrow.

Impact-based warning

Rainfall accumulation of 50mm expected within 18 hours in [city] tomorrow, which may result in road closures due to flooding.

Impact warning

Expect traffic to be delayed tomorrow at rush hour in [city] due to road closures from flooding, caused by heavy rainfall.

Call-to-Action warning

Reconsider your commute home tomorrow evening in [city], as it is likely that traffic will be delayed due to flooding of roads, caused by heavy rainfall.

WMO Guidelines on Multi-hazard Impact-based Forecast and Warning

## Impact Matrix

of impacts occurring

Likelihood	High				
	Medium				
	Low				
	Very low				
		Very low	Low	Medium	High
	Impact				



Level of impacts expected





## Forecast Based Early Action (FBEA)

The goal of FBEA is to anticipate disasters, prevent, or at least significantly lessen, their impact, if possible, reducing human suffering and loss.

A pre-agreed set of early actions that will be implemented at the time of a triggering forecast.

The roles and responsibilities of everyone involved in implementing actions should be clearly defined.

Full commitment towards implementation of mitigations amongst involved stakeholders.







## **Triggering Action Plans**

#### Medium / Significant Impacts





#### **Potential Impacts**

- Flood Warnings Issued
- · Medium / Significant Impacts reported
- Level-3 Heat-Health Watch or Cold Weather Alerts

- · Injuries with danger to life
- Disruption to day-to-day routines and activities.
- Short-term strain on emergency responder organisations.
- Transport routes and travel services affected. Longer journey times expected. Some vehicles and passengers stranded.
- Disruption to some utilities, infrastructure, and services.
- Damage to buildings, property, and structures.
- Some rural communities temporarily inaccessible due to deep snow or snow drifts or affected by flooding.
- Small-scale evacuation of properties may be required.

- Trigger a TAG Teleconference for Medium Impact Snow and Ice Warnings. \*
- Trigger a TAG Teleconference where likelihood for <u>any</u> warning is Medium/High/Level 3 Heat Health or Cold Weather Alert
- Consider the TAG Teleconference where likelihood is Low/Very Low
- Consider the requirement for an TCG/SCG and MAIC
- Warn and inform the public appropriately
- Consider Ramping up and rostering resources
- Consider voluntary sector support







# Timeline of Key Developments to NSWWS

**Continual review** 

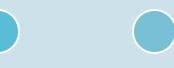
1987 Threshold Warnings Introduced 2014

Dual IBF

Warnings
Introduced

IBF warnings for Thunderstorms and Lightning Introduced Lead time increased from 5- to 7- days

2018



2011 Impact Warnings Introduced; Wind,

Rain, Snow, Ice, Fog

Storm Naming Introduced\*

2015

IBF warning for extreme heat introduced

2021

\*Not directly a development of the NSWWS service but used effectively in conjunction to increase awareness amongst the public.





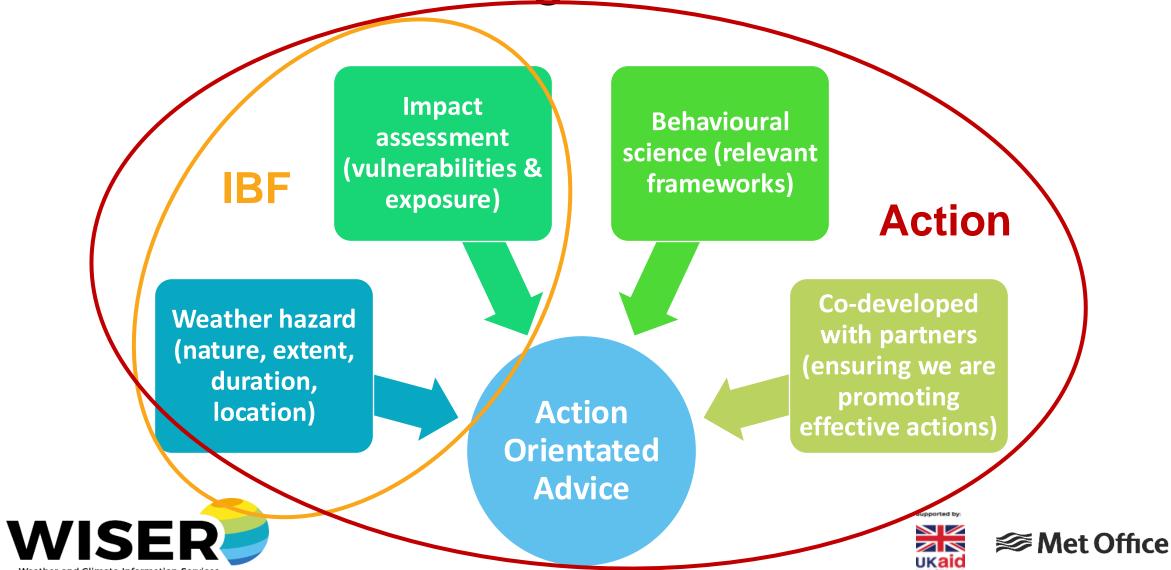
2023

Introduction of "What should I do

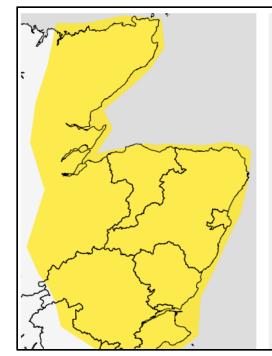
statements..."



## Action-Led Warnings



# Encouraging action...



Rain and snow has the potential to cause disruption in places, mainly to travel, with snow focused over high ground.

#### What to expect

· There is a slight chance that some rural communities could become cut off

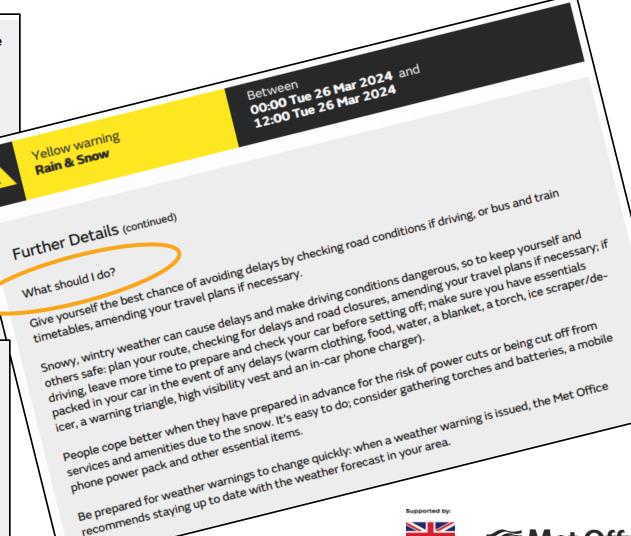
· There is a small chance that power cuts will o other services, such as mobile phone coverage affected

 There is a small chance of travel delays on roads some stranded vehicles and passengers, along w delayed or cancelled rail and air travel

· Spray and flooding could lead to difficult driving conditions and some road closures

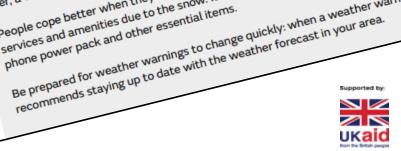
· Where flooding occurs, there is a slight chance of delays or cancellations to train and bus services

> Impact Very low likelihood of medium impacts



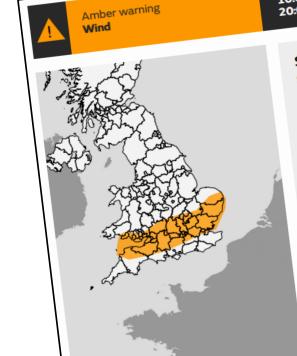
phone power pack and other essential items.







# Encouraging action...



10:00 Tue 2 Jan 2024 and 20:00 Tue 2 Jan 2024

Storm Henk will bring a spell of very strong winds, causing disruption to travel and utilities.

#### What to expect

- Longer journey times and cancellations likely, as road, rail, air and ferry services may be affected
- Some roads and bridges likely to close
- Probably some damage to buildings, such as tiles
- Flying debris is likely and could lead to Injuries or
- There is a good chance that power cuts may occur, with the potential to affect other services, such as
- Injuries and danger to life is likely from large waves and beach material being thrown onto coastal road sea fronts and properties

If you must drive, you can do this more safely by taking the following actions; drive slowly to minimise the impact of wind gusts, be aware of high sided vehicles/caravans on more exposed roads and be cautious when overtaking, and give cyclists, motorcyclists, lorries and buses more room than usual.

Being outside in high winds makes you more vulnerable to injury. Stay indoors as much as possible. If you do go out, try not to walk, or shelter, close to buildings and trees. In advance of high winds, check for loose items outside your home and secure them. Items include; bins, garden furniture, trampolines, tents, sheds and fences.

If you are on the coast, stay cafe during stormy weather by being aware of large waves. Even from the shore large breaking waves can sweep you off your feet and out to sea. Take care if walking near cliffs; know your route and keep dogs on a lead. In an emergency, call 999 and ask for the Coastguard.

People cope better with power cuts when they have prepared for them in advance. It's easy to do; consider gathering torches and batteries, a mobile phone power pack and other essential items.

tay up to date with the weather forecast for your area and follow advice from emergency services and local





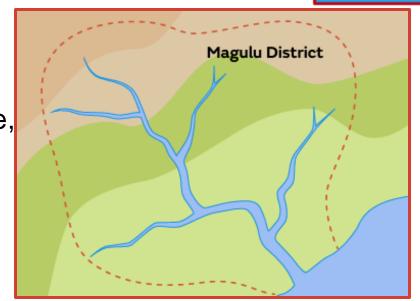


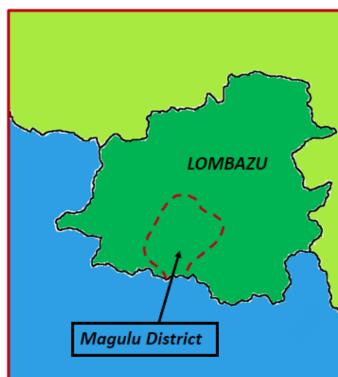




## Magulu District, Lombazu

- A fertile district in the south of Lo surrounding the Tala River, one of the most important river basins in the country
- Population ~182,000
- 70% of the population are considered to be vulnerable, living on less than \$2 per day
- Main livelihoods are agriculture, livestock and fishing





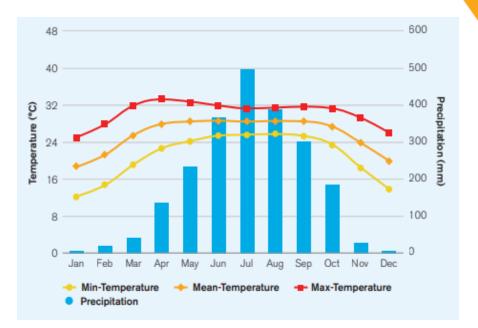






## Magulu Climate

- Humid, warm climate, dominated by a summer monsoon season
- Frequently experiences heavy rainfall with season rains occurring annually between April and September, peaking in July
- Tropical cyclones are not uncommon, and tend to be most likely, and most intense from May to June, and October to November
- Higher than average rainfall over the past 5 years has meant flooding has become a significant issue





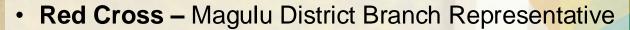






# Magulu Early Action Planning

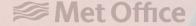
You have been summoned by the district leader to a meeting to understand actions your sector may take in advance of any severe weather to help improve preparedness and the communication of advice to the public...



- Ministry of Agriculture and Fisheries Extension
   Worker Magulu District
- Disaster Risk Officer Magulu District
- Civil Society Representative Magulu Small Business Collective (Rice Producers Union)
- Senior Health Official Magulu District
- Department of Roads and Transport Manager Magulu District
- Education Board Representative & Headmaster Magulu District
- Engineer Utilities and Communication Network Engineer for PowerGen
- Broadcast Journalist Lombazu Broadcasting Corporation







## Task:

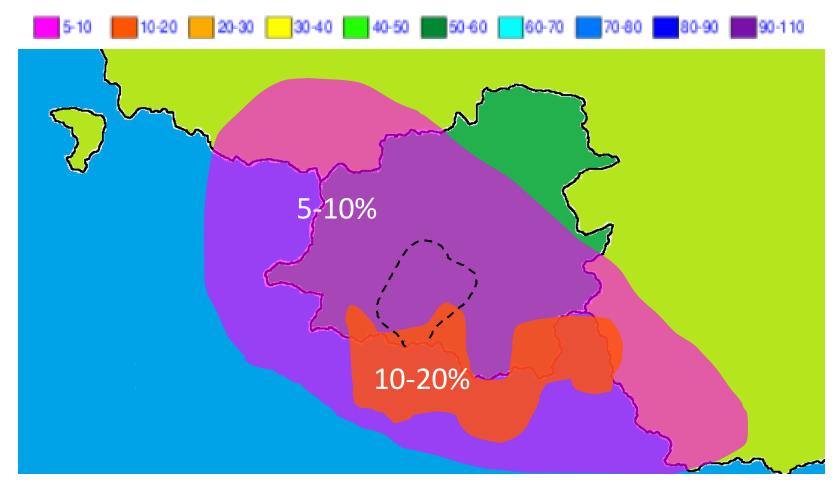
What anticipatory actions might you take (in your newly assigned roles) in Magulu District, in the event of heavy rains, or a tropical cyclone, being forecast?







# May 7<sup>th</sup> (D-13)









## Potential forecast ~2 weeks ahead

There are early indications of an increased risk of a tropical storm developing in the Bay of Lombazu during the next week, potentially tracking north towards the end of the forecast period.

While the current likelihood of a direct hit from a tropical storm is **very low**, there is a chance Lombazu may still see some heavy rain, strong winds and lightning, **in contrast to** the settled conditions experienced lately, with a **very low likelihood** of some low-level impacts from these.





# **Anticipatory Action?**

Would you (in your stakeholder role you assumed) take any anticipatory action at this point (~2 weeks ahead)?

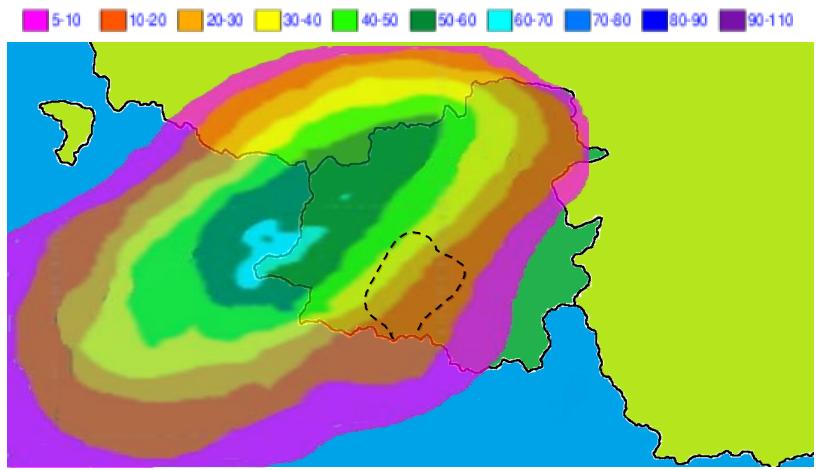
You have **60 seconds** in your groups to decide on any anticipatory action (bring the relevant post-it note to the front).







# May 13<sup>th</sup> (D-7)









Likelihood	High						
	Medium						
	Low			<b>✓</b>			
	Very low			<b>√</b>	<b>✓</b>		
		Very low	Low	Medium	High		
	Impact						







## Potential IBF forecast ~1 week ahead

There is a **high chance** of a TC developing in the coming days, which **may** track towards Lombazu by the weekend... some uncertainty regarding the track of the system...currently only a **very-low likelihood** that it will make landfall in Magulu... **most likely track** takes it to the west...still **a very low risk** of seeing impacts from heavy rain, strong winds and lightning.

**Potential impacts:** Large swell, rough seas and storm surge **may** lead to some coastal flooding. Heavy rains **could** cause flash flooding in **some areas**. Strong winds **may** result in flying debris which could cause injury and some minor property damage.







# **Anticipatory Action?**

Would you (in your stakeholder role you assumed) take any anticipatory action at this point (~1 week ahead)?

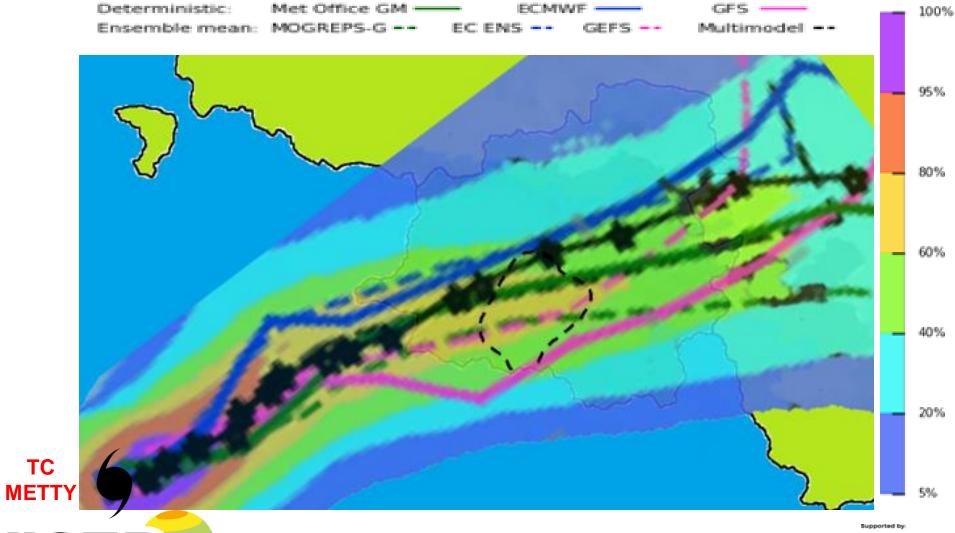
You have **60 seconds** in your groups to decide on any anticipatory action (bring the relevant post-it note to the front).







## May 18<sup>th</sup> (D-2)







Likelihood	High						
	Medium						
	Low						
	Very low						
		Very low	Low	Medium	High		
	Impact						







# Potential IBF forecast ~2 days ahead

TC Metty has formed...still some uncertainty where the TC will make landfall... most likely scenario ...landfall to the west...there is a low risk it could make landfall near Magulu. Even if it does not ...there is an increased likelihood of seeing moderate or even significant impacts from heavy rain and strong winds...high likelihood of severe coastal gales...very rough seas.

**Potential impacts**: Large swell, very rough seas and storm surge **could** lead to coastal flooding. Heavy rains **potentially causing** flash flooding and **possibly** some river flooding. Strong winds **likely to** damage properties, interrupt utility supplies for a time and flying debris poses a risk of injury. Transport networks **may be** disrupted in some locations.







# **Anticipatory Action?**

Would you (in your stakeholder role you assumed) take any anticipatory action at this point?

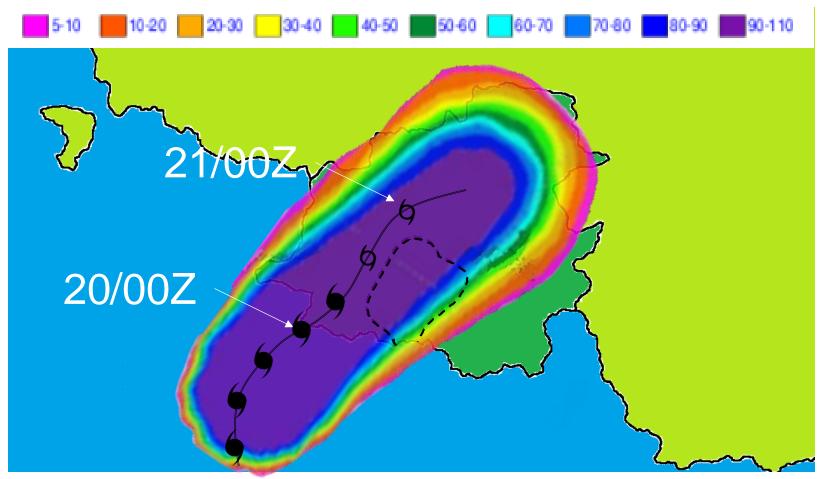
You have **60 seconds** in your groups to decide on any anticipatory action (bring the relevant post-it note to the front).







# May 19<sup>th</sup> (D-1)



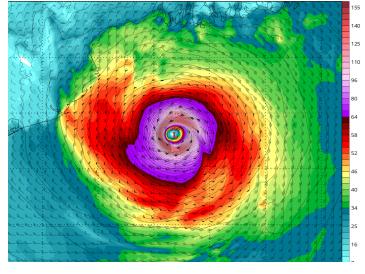




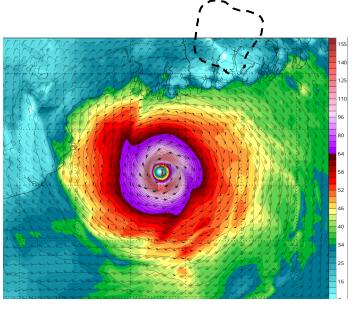


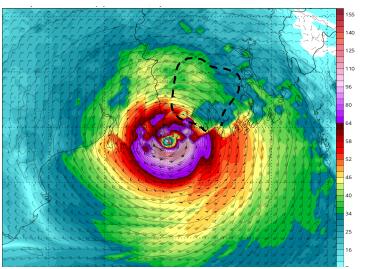
19/12Z

19/21Z



155
140
140
125
110
64
58
52
46
46
40
334





19/18Z

20/00Z







Likelihood	High						
	Medium						
	Low						
	Very low						
		Very low	Low	Medium	High		
	Impact						







## Potential IBF forecast ~1 day ahead

**TC Metty** is **expected to** continue to track NNE through the next two days to make landfall in the early hours of 20<sup>th</sup> May, **most likely** just to the west of Magulu District. This brings a **high likelihood** of seeing significant impacts from heavy rain, strong winds and lightning as well as storm surge.

Potential impacts: Large swell, very rough seas and storm surge leading to coastal flooding. Heavy rains likely to cause flash flooding and river flooding, likely inundating some settlements along the river. Strong and damaging winds are likely to cause damage to properties and utilities. Journey times will take longer and there is a risk of cancellations to some services. Some communities may become cut off.







# **Anticipatory Action?**

Would you (in your stakeholder role you assumed) take any anticipatory action at this point?

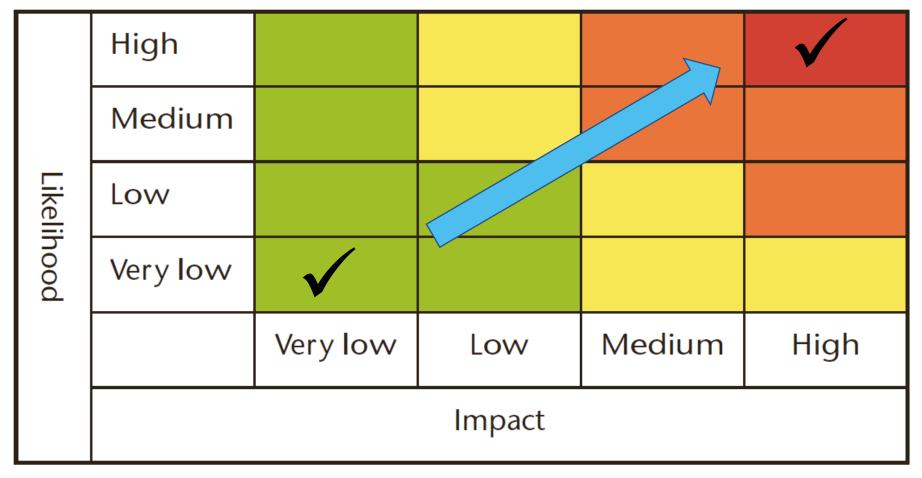
You have **60 seconds** in your groups to decide on any anticipatory action (bring the relevant post-it note to the front).







## Risk Matrix – evolution with time









Producers of weather and climate service

**Co-production** 

Users
of weather
and climate
service

Understanding of lead times & risk appetite of users

Open

Collaborative

Constructive

**Targeted** 

Structured

Understanding of the forecast uncertainties



(Agreed) Anticipatory Actions & Documented Action Plans







### Tell us about your experience!

#### List of challenges and gaps

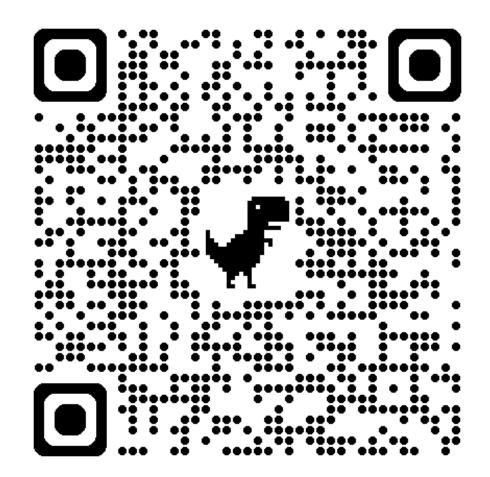
in attempting to build or strengthen early warning systems or early/anticipatory action protocols. This can be on any of the themes covered during the day (forecasting, inclusion, conflict environment and financing) or others.

#### **Solutions**

to overcome any of these challenges, whether they are more traditional (building on existing systems), innovative (disruptive approaches) or resilient (focused on sustaining the approach over time).

#### List of resources / guides / research

that have been helpful in addressing your challenges.











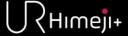




# Session 2: Who are the people at the centre of EWS? Using tradition and innovation to build resilience.

#### Speakers

Mirianna Budimir John Harding Carina Fearnley Lisa Robinson Alice Castillejo Chiara Ambrosino Madhab Uprety Ella Gerry Nyree Pinder





















## Session structure

- Intro: why do we need to put people at the center? Who are they?
- Group activity: designing an EWS fit for diversity of people's needs.
- Lightning presentations: tools and techniques to support peoplecentered EWS.
- Panel discussion
  - Tradition and/or innovation for people
  - People and uncertainty
  - People in conflict
  - People-centered finance



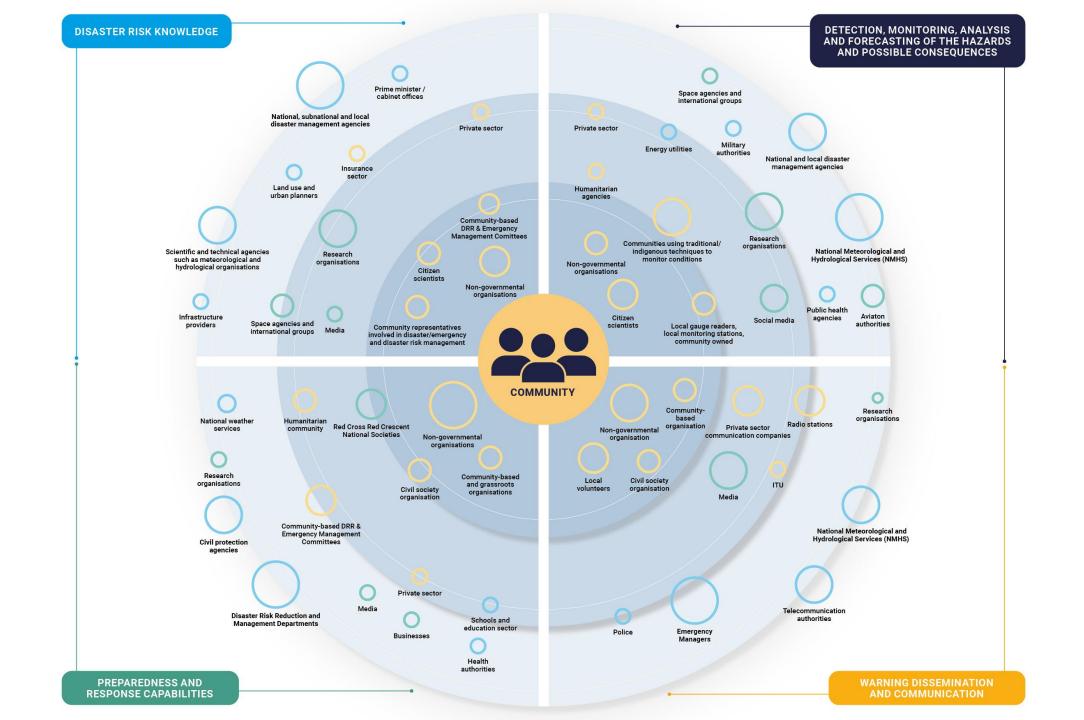
# THE ROLES OF STATE AND NON-STATE ACTORS IN EARLY WARNING AND EARLY ACTION

CAPACITY GAPS AND COLLABORATION



**New REAP report!** 

The Roles of State and Non-State Actors in Early Warning and Early Action.

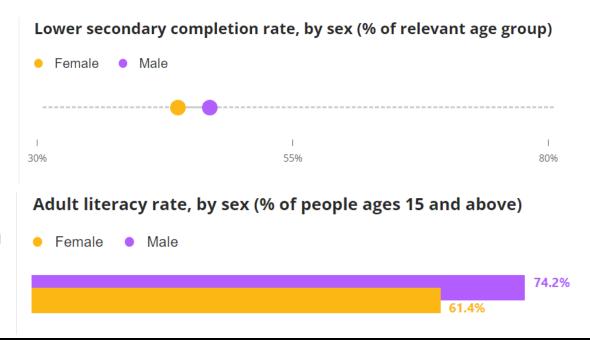


## Socio-demographics

- 12 languages spoken, 50% speak the "official" language Lambazan
- 7% of women own a home
- Third gender is legally recognised
- 2.2% of the population are registered with a disability
- Women's access to mobile phones (71%), internet through mobiles (37%), & smart phone ownership (26%)
- Eight predominant ethnic groups, the most common (Lambazuan) makes up 40% of the population
- An indigenous population (Talans) live in the coastal area
- IDPs camps have high population of Talans







## Group activity

#### • Resources:

- Socio-demographic information.
- Example profiles of people who live in our case study context.
- A list of questions to consider when designing EWS, using framework.
- Flipchart and pens.

#### • To do:

- Read your person profile.
- Discuss in teams the questions. Advocate on behalf of your person so their needs are met in the EWS. Based on your team's familiarity, decide whether to:
  - Pick one component of the EWS and stick with that.
  - Try to cover one question per EWS component.
- Write down specific actions that could be taken to design the system to work for your person.
  - e.g. building a ramp up to the flood shelter to accommodate for wheelchair access.
- Time: 30 minutes
- After: table hosts to share one action and reflection of what they struggled with.



### Feedback

- One action your team took to address the needs of the people.
- Reflection on what your team struggled with:
  - Knowledge gaps
  - Disagreement on actions
  - Expertise missing from your table



## Lightning presentations

- Guide to people-centered EWS. John Harding, CREWS.
- Inclusive EWS guide. Carina Fearnley, UCL.
- Pocket guide for risk communication strategies. Lisa Robinson, BBC Media Action.
- Linguistic diversity for EWS. CLEAR Global, Alice Castillejo.
- The Missing Voices Approach. Practical Action, Mirianna Budimir.
- Protection, Gender and Inclusion in Anticipatory Action Toolkit. Plan International, Chiara Ambrosino.





#### **GUIDANCE DOCUMENT**

on People-Centered Risk-Informed Early Warning Systems



People-centered, risk-informed early warning system approaches are described in 6 chapters:

- Defining the goal, scope, and scale of people-centered early warning systems
- Identifying and engaging actors
- Co-creating a collaborative design process
- Co-exploring, co-developing, and co-delivering solutions
- Capacity building and learning
- Monitoring and evaluation



ENGLISH: https://library.wmo.int/ idurl/4/67171











# Designing Inclusive, Accessible Early Warning Systems: Good Practices and Entry Points

# University College London GFDRR

Carina Fearnley, Warning Research Centre





B B C MEDIA ACTION

Pocket Guide
on
Risk Communication
to support
Early Action

What do you know?

A research guide for understanding people and media ecosystems for disaster risk communication



In partnership with









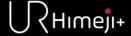




### Language Exclusion in Early Warning Systems

#### CLEAR Global

Alice Castillejo, CLEAR Global



## The Missing Voices Approach

- THE MISSI VOICES AP
- THE MISSING ACTION VOICES APPROACH
  OCTOBER 2023

- Understanding how inequalities and injustice shape vulnerabilities to disasters.
- Responding to the fundamental right to be heard. Understanding the experiences and perspectives of marginalised people.
- Narratives can be powerful for advocacy purposes as it provides human connection and understanding beyond statistics and numbers.
- Addressing gaps in the data. Specifically seeking out the voices that we don't hear. Including "outliers" in our programming.
- Inclusion in decision making. Prioritising privacy, safety and insightful narratives. Emphasising the value of qualitative data for influence.



Step 1: Identify axes of marginalisation



Step 2: Reach out to marginalised individuals



Step 3: Conduct and analyse interviews



Step 4: Take action



Step 5: Ongoing engagement and feedback

#### **RISK KNOWLEDGE**

"I have never attended any meetings. They are mainly attended by men. They don't often ask women to them, and when they do, it is only the educated women. Not women like me. I don't think I would even understand what they're saying, let alone learn anything."

- Elderly widow, Far-west Nepal

#### **MONITORING AND WARNING**

"When I returned to get our belongings, it was no use. The flood already reached our house. It was impossible to get in."

- Expectant mother at time of flooding, Philippines

#### **RESPONSE CAPABILITY**

"I cannot move without other's assistance, so I had to face difficulties all through the flood and erosion. While everyone was busy moving the house I was scared that I would be left behind and get swept away by the current of water... Considering my circumstance I could not respond to river erosion at all."

- Man with disability, Bangladesh

#### DISSEMINATION AND COMMUNICATION

"I only realized water had entered our home at three in the morning. I had no phone or radio then so I received no early warning."

- Single woman with young children, eastern Nepal













## Protection, Gender and Inclusion in Anticipatory Action: Toolkit

#### Plan International

Chiara Ambrosino, Plan International



## Panel discussion



Mirianna Budimir

Senior Climate and Resilience Expert

**Practical Action** 



John Harding

Head of the Climate Risk and Early Warning Systems (CREWS) Secretariat

World Meteorological Organization



Lisa Robinson

Head of Advisory

**BBC Media Action** 



Nyree Pinder

Global Partnerships Manger

**UK Met Office** 



Madhab Uprety

Technical Adviser and Asia-Pacific focal point

Red Cross Red Crescent Climate Centre



Ella Gerry

Technical Advisor, Crisis Anticipation and Risk Financing

Start Network



WE INTERRUPT THE
REGULARLY SCHEDULED
PROGRAM TO BRING YOU
THIS IMPORTANT MESSAGE

#### Tell us about your experience!

#### List of challenges and gaps

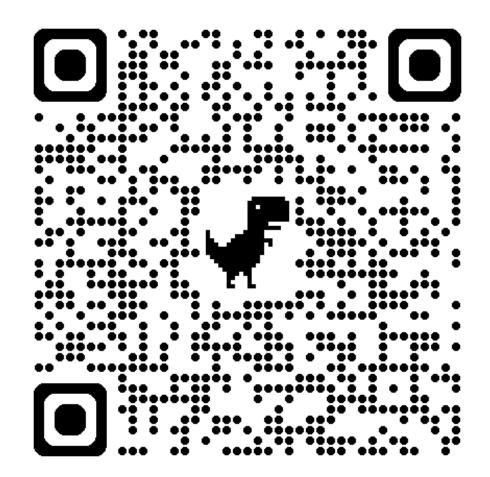
in attempting to build or strengthen early warning systems or early/anticipatory action protocols. This can be on any of the themes covered during the day (forecasting, inclusion, conflict environment and financing) or others.

#### **Solutions**

to overcome any of these challenges, whether they are more traditional (building on existing systems), innovative (disruptive approaches) or resilient (focused on sustaining the approach over time).

#### List of resources / guides / research

that have been helpful in addressing your challenges.















TRADITION • INNOVATION • RESILIENCE





### Session 3: Early Warning and Early Action in Conflict-affected contexts

Catalina Jaime, Head of Climate and Conflict, Red Cross Red Crescent Climate Centre





















### Early Warning Early Action in Conflict-affected Contexts









### **Politics**

- Politically, Lombazu, is a fragile state.
- Tensions are high, and the satisfaction with current government is low.
- Opposition parties have been pushing for elections to be held this year but there has so far been resistance to this.
- There have been recent violent clashes across the country, including Magulu.
- Magulu, especially in the district capital, has seen a rise in militia activity.

By 2030, **2.2 billion people** will live in fragile states, which will represent **26% of the total** world population

Of those, **359 million** are projected to be living in extreme poverty, representing **63% of the world's poor** 

Across the 10 most fragile states in conflict, only \$223 million in climate adaptation finance was received in 2021 – less than 1% of total adaptation finance flows

Currently **110 million people** are forcibly displaced worldwide due to persecution, conflict, and other causes of human rights violation

Refugee and IDP sites experiencing the most hazards are in conflict-affected countries **least equipped to adapt or respond** to them.

95% of displaced people live in areas exposed to at least two hazards, illustrating the importance of multi-hazard early warning systems for displaced populations.

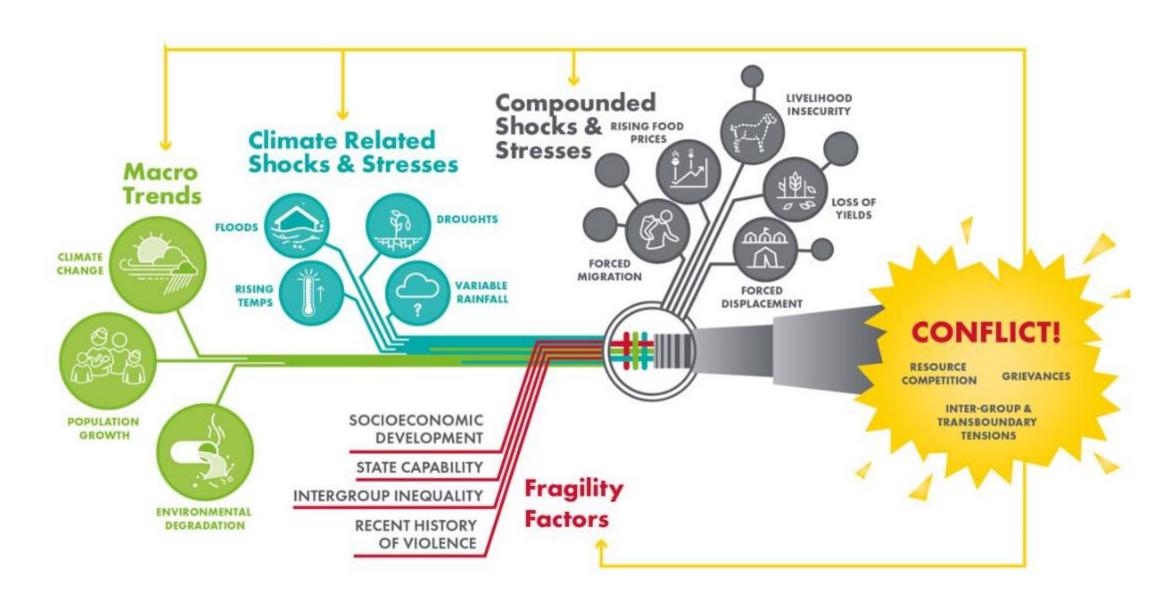


Figure 4: Mercy Corps' Climate and Conflict Resilience Assessment Framework.

#### Early Warning Early Action Thematic Framework

Multi-hazard Early Warning
System Framework –
World Meteorological
Organization<sup>1</sup>



- Understanding risk
- Forecasting availability and monitoring
- Communication and dissemination
- Early action planning
- Financing systems



3



#### ENVIRONMENTAL RESEARCH

LETTERS

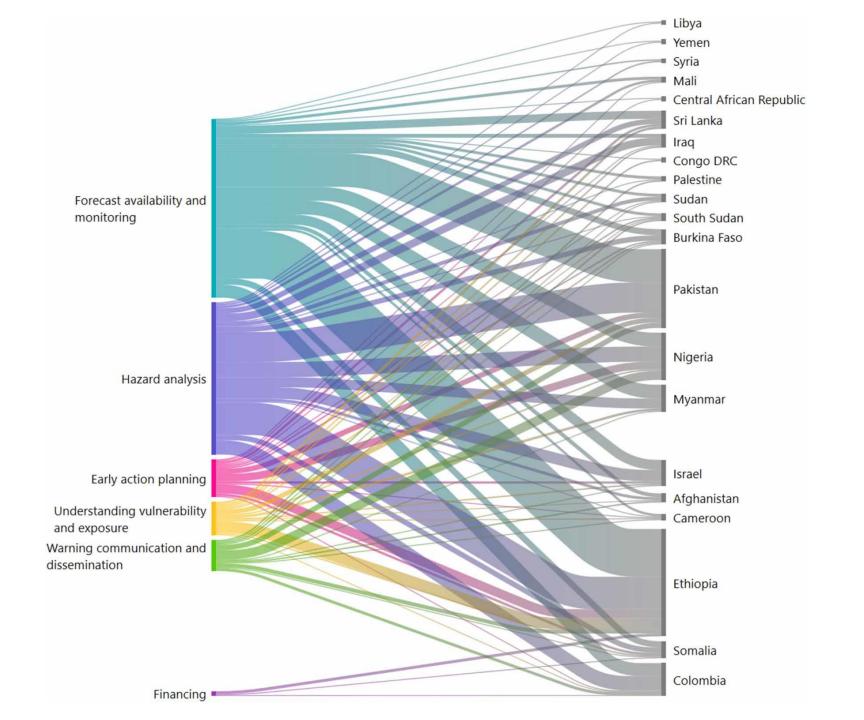
**ACCEPTED MANUSCRIPT • OPEN ACCESS** 

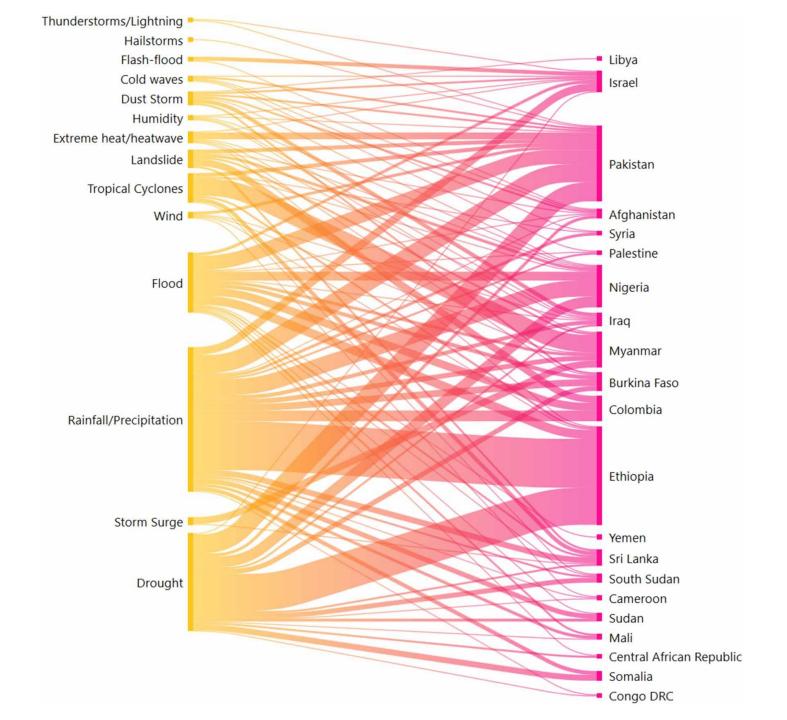
## Beyond the forecast: knowledge gaps to anticipate disasters in armed conflict areas with high forced displacement

Catalina Jaime<sup>1</sup> (D), Erin Coughlan de Perez<sup>2</sup>, Maarten van Aalst<sup>3</sup> (D) and Evan Easton Calabria<sup>2</sup> Accepted Manuscript online 18 January 2024 • © 2024 The Author(s). Published by IOP Publishing Ltd

What is an Accepted Manuscript?

**DOI** 10.1088/1748-9326/ad2023





# What was known: Weather forecast availability and communication in conflict-affected countries

62% of the events, were forecast with at least 30% probability and at least 3 days lead time.



International Journal of Disaster Risk Reduction

Volume 83, December 2022, 103421



What was known: Weather forecast availability and communication in conflict-affected countries

```
Catalina Jaime <sup>a b</sup> Q ⋈, Erin Coughlan de Perez <sup>b c</sup> ⋈, Maarten van Aalst <sup>a b d</sup> ⋈,

Emmanuel Raju <sup>e f</sup> ⋈, Alexandra Sheaffer <sup>g</sup> ⋈

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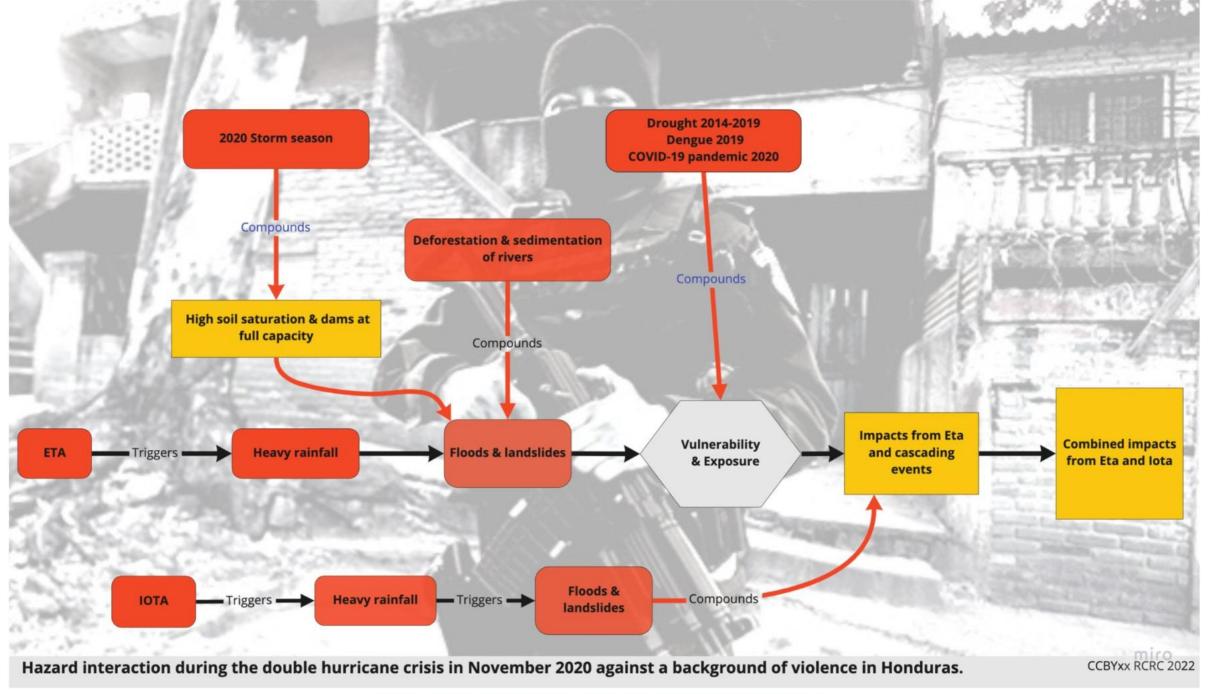
https://doi.org/10.1016/j.ijdrr.2022.103421 ⋈

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```



## Somalia Early Warning and Early Action for El Nino 2023





Home > Exchange > Working groups > Anticipatory Action in Conflict Practitioners' Group

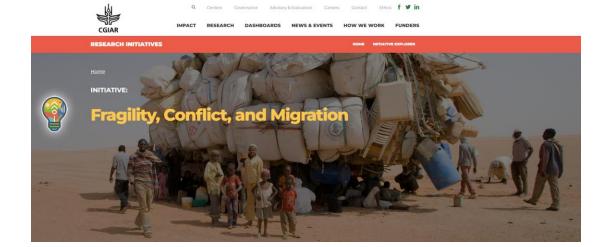
Categories

ROUP ARMED CONFLICT

#### **Anticipatory Action in Conflict Practitioners' Group**

Adapting to climate change is pivotal for people whose vulnerability has been increased by armed conflict. People affected by conflict care highly susceptible to suffer dispropriorinately from climate and weather-enhand hazards (IRCs 2007, to address this (saster first kendulon in these complexs is a crucial part of the process to reduce disparsed in the process t









العربية



About

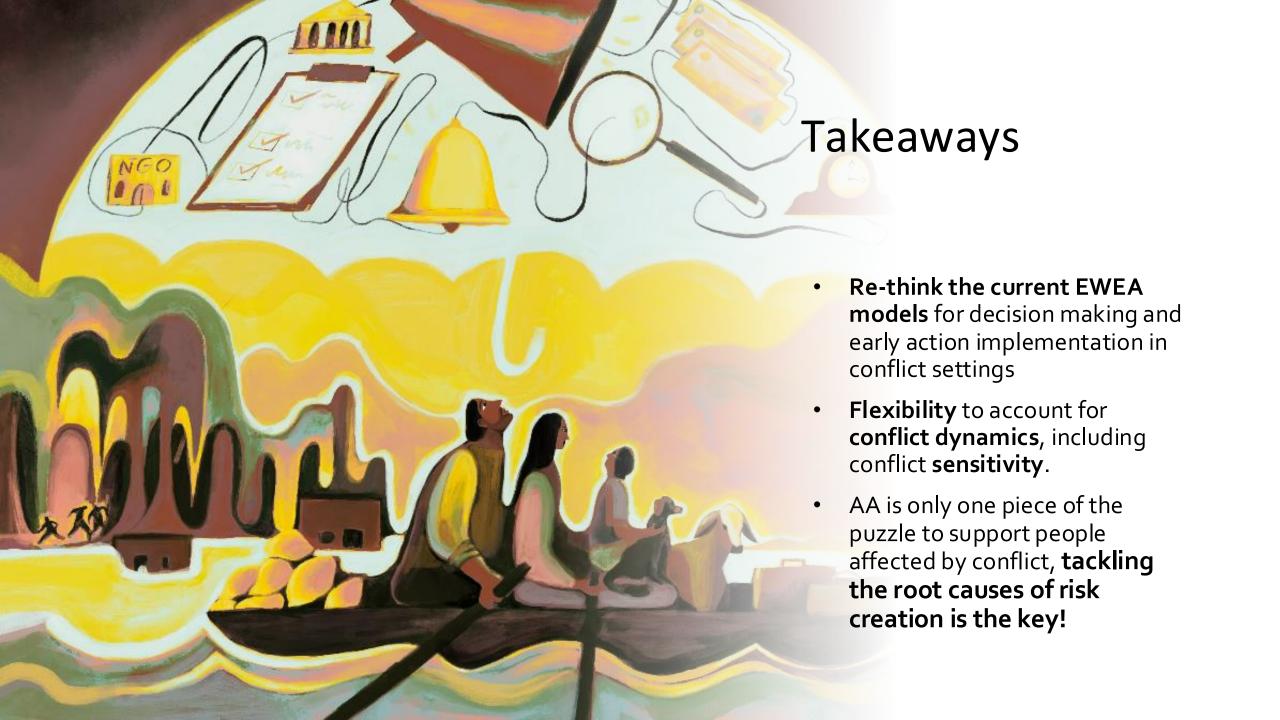
The UAE Consensus

**Declarations** 

Media Hub

Actionism

## COP28 DECLARATION ON CLIMATE, RELIEF, RECOVERY AND PEACE



## Thank you!!



Catalina Jaime
Head of Climate and Conflict
Red Cross Red Crescent Climate Centre

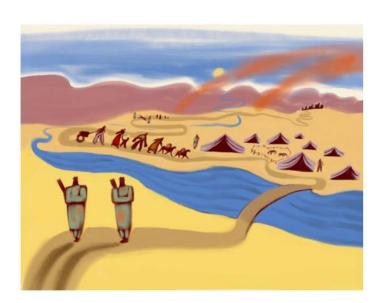








- •NHMS reduced capacity to produce forecast and disseminate messages.
- •Hydro Met stations are left abandoned and directly damaged by the conflict
- Access is limited, insecurity, violence increasing
- •Local organisations and local leaders, such as church, schools, health centres are the key entry points to conflict affected communities.
- •Mental and physical health impacts are increasing
- •Landmines in high risks areas of floods
- •Strong community collaboration among them and network of connected municipalities and cities.
- •Large number of population in displaced camps in high-risk flood zones



#### Tell us about your experience!

#### List of challenges and gaps

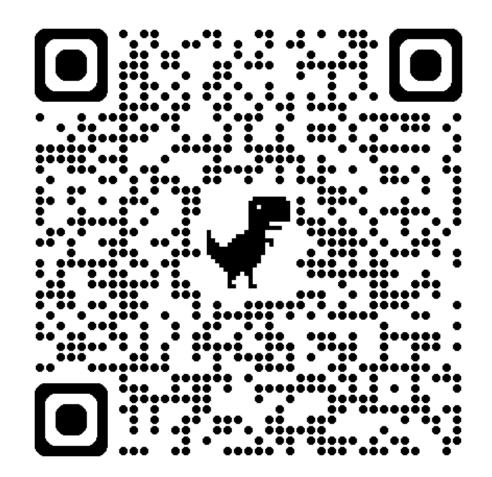
in attempting to build or strengthen early warning systems or early/anticipatory action protocols. This can be on any of the themes covered during the day (forecasting, inclusion, conflict environment and financing) or others.

#### **Solutions**

to overcome any of these challenges, whether they are more traditional (building on existing systems), innovative (disruptive approaches) or resilient (focused on sustaining the approach over time).

#### List of resources / guides / research

that have been helpful in addressing your challenges.

















### Session 4: Innovative finance to scale up early warning and early action











# 4.1. Exploring Alternatives to Traditional Trigger-Based Funding Mechanisms

Speakers:

Ella Gerry







## **OUTCOMES**

This session aims to demonstrate how allocation of funding can be done in dynamic situations and the value of multi-sectoral collaboration for decision making to address humanitarian needs.

- How is anticipatory action possible when financing has not been pre-agreed?
- How can uncertainty be mitigated and managed when making decisions about financing?
- What has Start Network learned about making difficult decisions about financing based on warnings with inherent uncertainty?

## START NETW©RK

Network of over 90 non-governmental organisations (NGOs) around the world ranging from large international NGOs to local and national NGOs.

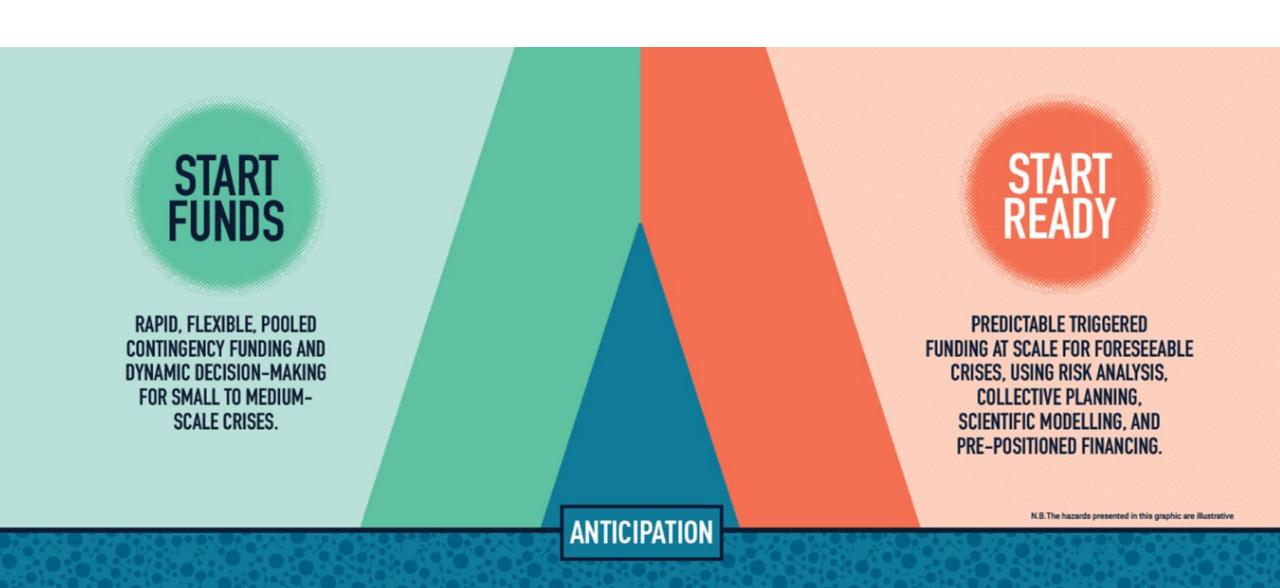
Shift the way humanitarian support is approached and delivered.

Creating global humanitarian financing systems that are focused on reducing risk and anticipating and acting ahead of crises.



## ANTICIPATORY ACTION

ACTING AHEAD OF PREDICTED HAZARDOUS EVENTS TO PREVENT OR REDUCE ACUTE HUMANITARIAN IMPACTS BEFORE THEY FULLY UNFOLD



#### START NETWORK

# START FUND START NETWORK ANTICIPATION

A FAST, COLLECTIVELY-OWNED, ANTICIPATORY AND EARLY RESPONSE MECHANISMS, POWERED BY A DECENTRALISED, COLLABORATIVE, AND LOCALISED NETWORK OF ORGANISATIONS



MONITORING OF PREDICTABLE AND UNPREDICTABLE RISKS



COLLABORATIVE RISK ANALYSIS OF DYNAMIC SITUATIONS



NGO OWNED DECISION MAKING

#### FOCUSING ON 3 TYPES OF HUMANITARIAN NEED



UNDER FUNDED SMALL TO MEDIUM SCALE CRISES



SPIKES IN CHRONIC HUMANITARIAN CRISES

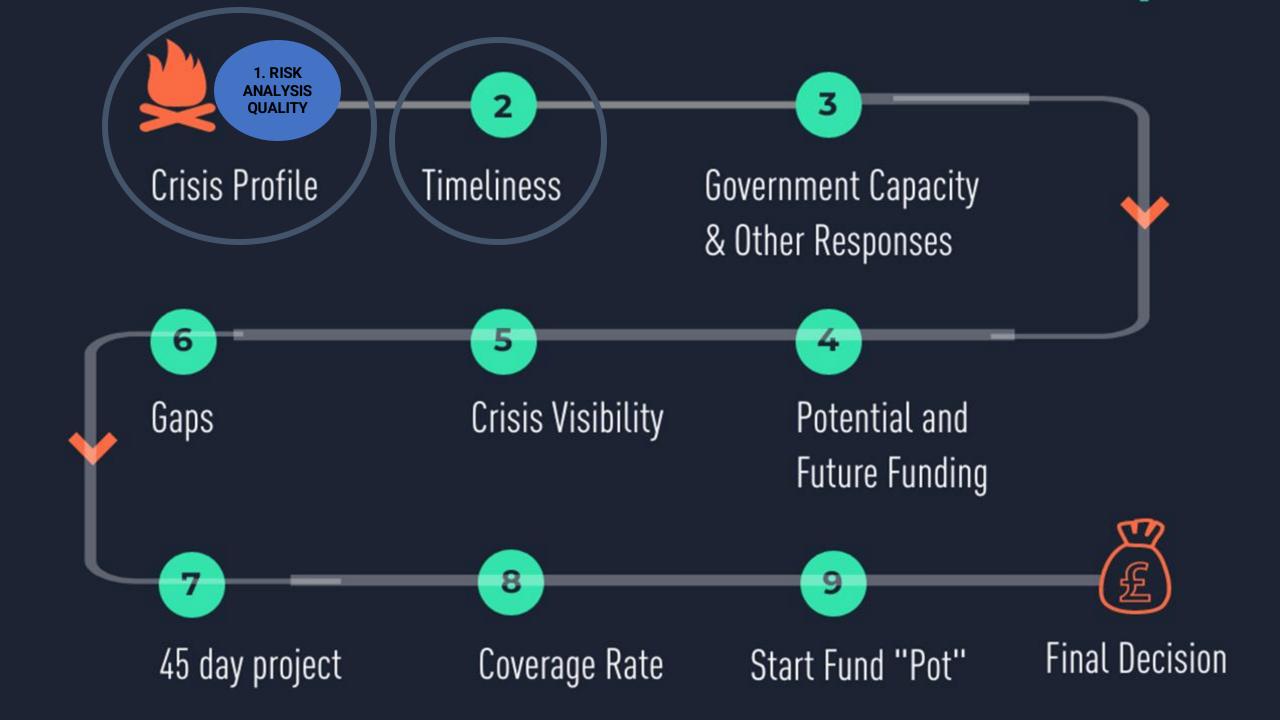


FORECASTS OF IMPENDING CRISES

## THE **START CYCLE**



**START NETWORK** 

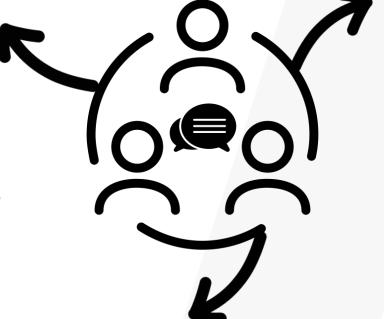




## ANTICIPATION ALERT CRITICAL QUESTIONS

#### 1. QUALITY OF RISK ANALYSIS

- ✓ Timing
- Credibility
- ✓ Forecast Skill
- ✓ Potential Impacts



**GOVERNMENT CAPACITY & OTHER RESPONSES** 

POTENTIAL FUNDING LANDSCAPE

**CRISIS VISIBILITY** 

**GAPS** 

**POT STATUS** 

#### 2. TIMELINESS

Is there enough lead time until the predicted peak of a hazard to implement crisis anticipation activities?

How do you balance forecast certainty with sufficient time to act?





### **ALERT 805: LOMBAZU (ANTICIPATION OF CHOLERA OUTBREAK)**

!! 6 NGOs have raised an anticipation alert for cholera in Magulu, Lombazu !!

AMOUNT REQUESTED: 300,000 GBP

POT BALANCE: 1,000,000 GBP

FORECASTED PEAK PERIOD: 1st July – 20th August 2024

OPTIMAL PERIOD FOR ANTICIPATORY ACTION: 24th June - 1st August 2024

DISTRICT TARGETED BY ALERT: Magulu

### **ACTIVATE OR NOT ACTIVATE?**



# **NAVIGATING UNCERTAINTY TO MAKE DECISIONS**

- Just because there is uncertainty, it does not mean we can not make a decision.
- Be comfortable embracing the learning that will occur when dealing with uncertainty and should review past decisions for learning.
- Be guided by principles but utilize expert judgement decisions should be based on shared expertise

Reduce uncertainty by increasing knowledge and verifying information



# TRIANGULATE INFORMATION: THIRD PARTY VERIFICATION

acaps

Anticipatory briefing note 1 February 2022

### **MADAGASCAR**

### Tropical cyclone Batsirai

#### CRISIS IMPACT OVERVIEW

- Tropical cyclone Batsirai formed over on the 27th January and started moving west towards Mauritius, Réunion and Madagascar. As of 1th February 2022, tropical cyclone Batsirai is approaching Madagascar, and is expecting to strengthen with winds up to 200kh/h, and potentially make a landfall on the 5th February over the Vatomandry City area in central Madagascar. Heavy rains and winds are expected in eastern Madagacar between the 1st - 4th February (CNN 01/02/2022; ECHO 01/02/2022)
- The eastern and central parts of the country were already affected by heavy rains, with 51 deaths and 130,000 affected people (l'Express) 29/01/2022). On 17 January, heavy rains led to floods in the Analamanga region, affecting 8 districts in the Grand Tana division (IFRC 26/02/2022; l'Express 29/01/2022). The rains increased when a tropical depression made landfall in the east of the country on the 22<sup>nd</sup> Jnauary, and evolved into tropical strom Ana on the 23<sup>rd</sup> January (Disaster Charter 25/01/2022; OCHA 24/01/2022). 110,000 people were forced to leave their homes (France Info 27/01/2022). The heavy rains flooded 6800 houses (Disaster Charter 25/01/2022), and destroyed infrastructure, including the water intake structure of the treatment station in Ambohidratrimosome District (UN News 25/01/2022). Part of the national road connecting Antananariyo to Ambatondrazaka, in the east of the country was also destroyed, affecting transport in and out of Antananariyo (OCHA 24/01/2022). In the Analamanga region, the overflow of a river destroyed cropfields, caused landslides and destroyed the main roads (CARE 28/01/2022)

#### NTICIPATED SCOPE AND SCALE LESSON LEARNT

Around 75% of the population in Madagascar are 
• It is important to inform communities living below the poverty line (World Bank 15/07/2021). People who will be displaced by the cyclone are unlikely to have the resources needed to restore their homes and are likely to remain in shelter for months.

. The threat of landslides that has the potential of inflecting serious damage remains high for several weeks, even after the weather system ends depending on its strength (IASC 13/02/2018).

- within areas likely to be affected by the cyclone about predesignated locations in higher lands where they can seek shelter (IFRC 01/01/2016)
- Malagasy governmental response capacity remains very limited. For previous storms, partnership with the private sector was essential is evacuation efforts (IASC 13/02/2018).
- In neighboring countries, the activation of the Early Action Protocal for floodsallowed to anticipate an early response (IFRC 26/01/2022).

#### **HUMANITARIAN CONSTRAINTS**

- Only 26% of people in Madagascar have access to electricity (World Bank 2020), with only 2% of households in Atsimo-Atsinanana have electricity (World Bank 07/2018). That limits their ability to receive warning regarding cyclones, as well as limiting communication with affected population.
- Most areas likely to be hit by cyclones in Madagascar are isolated and only accessible by road 6 months per year (April-November). That increases the cost of aid delivery and causes delays in access to information (IASC 13/02/2018; Logistics Cluster 11/2018)
- As part of the government COVDI-19 containment measures, the country closed its borders for international entry as of March 2020. While some exceptions have been granted to international humanitarian workers, some international aid workers are only granted nonrenewable 3 months visas with considerable delays (MSF 13/08/2021: US Embassv 24/09/2021)



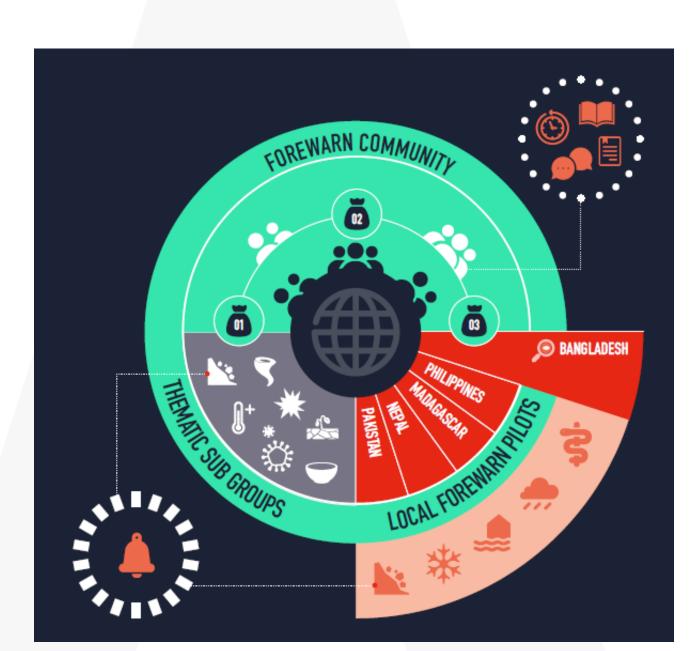
Any questions? Please contact info@acaps.org



### **FOREWARN ADVISORIES**

Forecast-based, Warning, Analysis, and Response Network

- Bring together the right people to forecast hazards and support humanitarians closest to an anticipated crisis
- Partnerships to increase confidence in decision making





# **BRIEFING NOTE: RISK OF CHOLERA IN MAGULU**

Previous deadly cholera outbreaks in Lombazu have been linked with the **movement of people** to Magulu from Lomara islands and Taranzu for cultural and trade reasons

Risk of flooding and tropical cyclones, particularly in IDP camps and southern regions of the district. Flooding and storms can lead sewage overflows, creating environmental factors favourable to an increase in cholera bacteria

**Areas of congregation and populated environments** have increased risk of disease spread (e.g. IDP camps, markets, places of worship)

Global supplies of cholera vaccine are **critically low**, undermining response efforts in many other countries



## **FOREWARN EXPERT INPUT**

- "According studies, cholera cases can rise by as much as 25% with every 10mm increase or decrease in average rainfall levels".
- "In countries facing humanitarian crises, disease surveillance systems are frequently underdeveloped, making
  detection and prompt response to outbreaks difficult. Confirming cholera cases typically requires access to a
  laboratory, which may not be locally available in some countries. The time required for confirmation can delay
  response efforts, allowing outbreaks to spread unchecked".
- "The emergence of La Niña conditions this month is associated with higher cyclone activity and rainfall in regions of Lombazu like Magulu. Multiple seasonal forecasts also indicate the high likelihood of cyclones and heavy rainfall. Nearer term forecasts suggest heavy rainfall is probable in Magulu in July".
- "Myths around risk perception of disease within affected communities is a key challenge in Lombazu"



# **KEY TAKEAWAYS**

There are alternatives to trigger-based funding mechanisms - flexible, dynamic, collectively-owned

Having access to the right information is key to decision-making

The value of multi-sectoral collaboration for decision making about allocating humanitarian financing in anticipation

Interested in getting involved? FOREWARN@startprogrammes.org

# THANK YOU

anticipation@startprogrammes.org

FOREWARN@startprogrammes.org



















# 4.2. Financing Innovation across a People-centred Resilience Agenda

#### Speakers:

John Harding

Kimberly Brown

Lisa Robinson

Rashmin Gunasekera



# WORLD CAFÉ (30')

- Join a group at a station
- Share your thoughts, insights, and experience with your group.
- Move to the next station!

- What is innovation in resilience and people-centered early warning projects?
- How can innovation be replicated and scaled up?
- What are the next steps to progress a workstream on innovation?



# **TAKEAWAYS**



• WHAT IS INNOVATION IN RESILIENCE AND PEOPLE-CENTERED EARLY WARNING PROJECTS?

• WHAT ARE THE NEXT STEPS TO PROGRESS A WORKSTREAM ON INNOVATION?

• HOW CAN INNOVATION BE REPLICATED AND SCALED UP?











# 4.3. Looking to 2030: Where do we go from here?

### Speakers:

Erin McAuliffe, Risk-informed Early Action Partnership (REAP)



### Activity: Identifying gaps and opportunities (30 mins)

REAP's target is 1 billion more people covered by early warning systems, finance mechanisms and policies to support EA. At your tables, discuss:

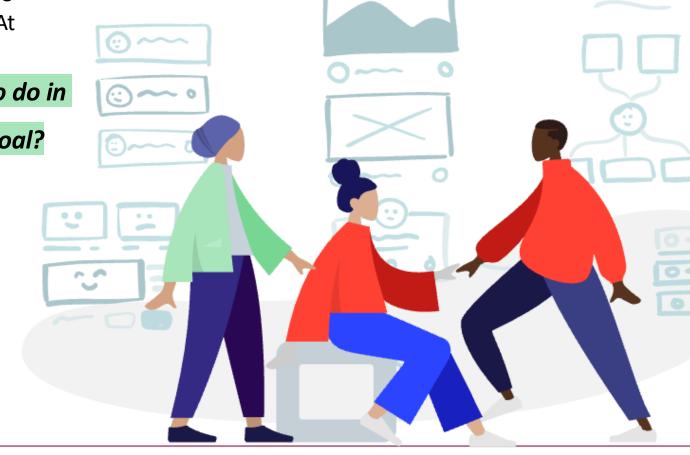
What do we as a community need to do in

the next 5-10 years to achieve this goal?

Capture your ideas and thoughts on post it notes (approx. 15-20 mins)

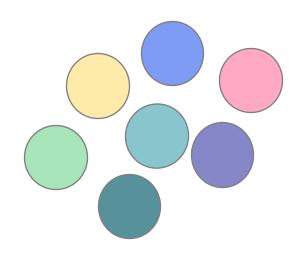
One idea per post it note Standalone (phrases, not single words) Legible to others

Cluster similar themes together for report back (approx. 10-15 mins)





### **Activity: Priorities for the future of EA/EW (10 mins)**







- Take your pack of 7 dots.
- 2 Move around the stations and read as many of the contributions as you can.

Wote with your dot stickers for ideas or areas you think are priorities for our collective attention and action.



### Tell us about your experience!

### List of challenges and gaps

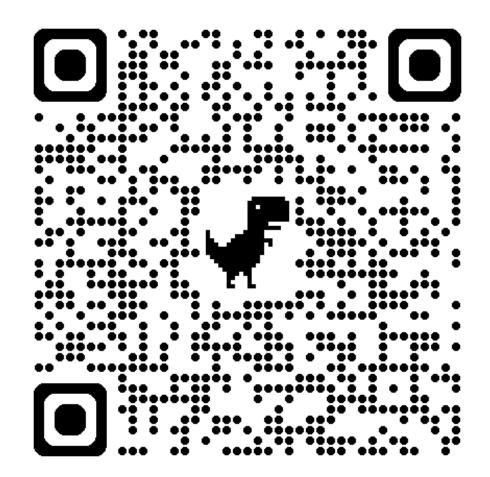
in attempting to build or strengthen early warning systems or early/anticipatory action protocols. This can be on any of the themes covered during the day (forecasting, inclusion, conflict environment and financing) or others.

### **Solutions**

to overcome any of these challenges, whether they are more traditional (building on existing systems), innovative (disruptive approaches) or resilient (focused on sustaining the approach over time).

### List of resources / guides / research

that have been helpful in addressing your challenges.



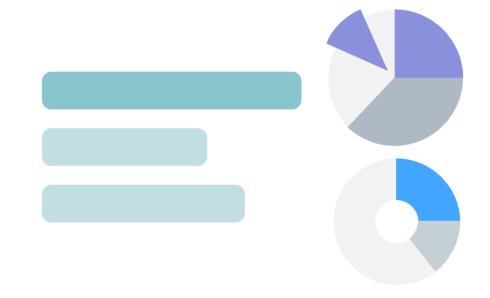
# Rapid report back (5 mins)

### Where is the energy in the room?

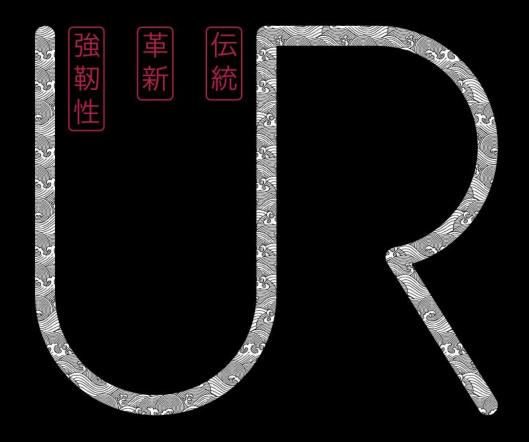
- Across themes
- Within themes

### Is there consensus on priorities or not?

- Where do we agree?
- Where do we diverge?







TRADITION • INNOVATION • RESILIENCE

# Recap of the day







Want to share more about the future of EW/EA?

Take our 3-question survey!

Or sign up to our mailing list to get regular updates on the REAP Post-2025 process: bit.ly/reap2025



https://bit.ly/reap2025survey

